

# Gypsy and Traveller and Travelling Showpeople Sites Local Plan

**Issues and Options Consultation Document** 

On behalf of Uttlesford District Council



Project Ref: 30946/001 | Rev: 00 | Date: October 2014





#### **Document Control Sheet**

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For and on behalf of Peter Brett Associates LLP

Revision	Date	Description	Prepared	Reviewed	Approved
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### **Contents**

ackground       2         on       2         nd       2         of the Development Plan Document       3         n and objectives       3         sford District       5         on       5         ite Assessment       7         e assessed       7         Criteria for Site Assessment       7         essment Criteria       8
and       2         f the Development Plan Document       3         n and objectives       3         sford District       5         on       5         ite Assessment       7         on       7         e assessed       7         Criteria for Site Assessment       7         essment Criteria       8
f the Development Plan Document       3         n and objectives       3         sford District       5         ite Assessment       7         on       7         e assessed       7         Criteria for Site Assessment       7         essment Criteria       8
n and objectives
sford District         5           on         5           ite Assessment         7           on         7           e assessed         7           Criteria for Site Assessment         7           ssment Criteria         8
on       5         ite Assessment       7         on       7         e assessed       7         Criteria for Site Assessment       7         esment Criteria       8
ite Assessment         7           on         7           e assessed         7           Criteria for Site Assessment         7           essment Criteria         8
on
e assessed
Criteria for Site Assessment
ssment Criteria
es
f sites
services
and recommendations Error! Bookmark not defined.
Plot Targets15
of Deliverable and Developable Sites
ling Existing Sites
Potential (beyond the Green Belt)
ne Needs (beyond the Green Belt)18
Potential (within the Green Belt)
ery Options15
21
to s i d y c rd th th



## **Appendices**

Appendix A Sites Location Map
Appendix B Sites with Potential

Appendix C Green Belt Sites with Potential

Appendix D Sites with No Potential

Appendix E Design Templates



## **Foreword**

Uttlesford District Council are planning the site needs of Gypsies, Travellers and Travelling Showpeople across the district.

This Issues and Options document is the first stage in the preparation of a Gypsy and Traveller Site Allocations Local Plan

This document is subject to public consultation between Monday 8 December 2014 and 5pm Monday 2 February 2015.

The purpose of the public consultation is to invite views on the issues and options and on specific sites identified in this document.

The Council have made no decisions on the site options contained within this document.

The Council would like to hear your views on any aspect of this document. However, views are particularly sought on a series of key questions which are raised in the document.

Please make your comments on-line. This is the most cost efficient way for the Council to deal with your comments – it speeds up the process of registering and considering your comments and makes sure that what you say is captured in full.

If you would like to make a comment, please submit your comments on-line at: <a href="http://uttlesford-consult.limehouse.co.uk/portal">http://uttlesford-consult.limehouse.co.uk/portal</a> or complete a questionnaire by 5pm on Monday 2 February 2015 and return to:

Planning Policy Team, Uttlesford District Council, London Road, Saffron Walden, Essex, CB11 4ER

Please note that the Council will only consider comments by respondents who provide their names and addresses. All comments will be entered onto the Council's on-line consultation portal and will be publically available.

Inappropriate, offensive or racist comments will not be accepted and will be removed.



## 1 Introduction and Background

#### 1.1 Introduction

- 1.1.1 Uttlesford District Council is preparing a Gypsy and Traveller Site Allocations Local Plan.
- 1.1.2 Peter Brett Associates has been appointed as planning consultants to assist the Council in the preparation of this Issues and Options consultation document. The results of this consultation will assist the Council in developing the draft allocations document.

#### 1.2 Background

1.2.1 Gypsies and Travellers have lived in Britain for at least 500 years. For the purposes of the planning system, Gypsies and Travellers means:

"Persons of nomadic habit of life whatever their race or origin, including such persons who on grounds only of their own or their family's or dependents' educational or health needs or old age have ceased to travel temporarily or permanently, but excluding members of an organised group of Travelling Showpeople or circus people travelling together as such." (Planning policy for traveller sites, CLG, March 2012).

- 1.2.2 Many Gypsies and Travellers continue to pursue an active itinerant lifestyle and are generally self-employed people. However, increasingly communities are becoming more settled.
- 1.2.3 Gypsies and Travellers are not a uniform homogeneous community, but rather a group of communities which share some features but have their own histories and traditions. Even within each main group there is fragmentation between different families which emphasises the lack of a cohesive community and the need to avoid over generalisations. However, the main cultural groups include:
  - Romany Gypsies;
  - Irish Travellers; and
  - New Travellers.
- 1.2.4 Romany Gypsies and Irish Travellers are recognised in law as distinct ethnic groups and are legally protected from discrimination under the Race Relations Acts.
- 1.2.5 Travelling Showpeople have traditionally been involved in holding fairs and circuses for many hundreds of years. For the purposes of the planning system, Travelling Showpeople means:

"Members of a group organised for the purposes of holding fairs, circuses or shows (whether or not travelling together as such). This includes such persons who on the grounds of their family's or dependent's more localised pattern of trading, educational or health needs or old age have ceased to travel temporarily or permanently, but excludes Gypsies and Travellers as defined above." (Planning policy for traveller sites, CLG, March 2012).

1.2.6 The Government published a policy statement 'Planning policy for traveller sites' in 2012, replacing Circulars 01/2006 and 04/2007 to address future accommodation needs of Gypsies, Travellers and Travelling Showpeople because the previous planning policy arrangements had failed to deliver adequate sites to meet identified needs over the previous 10 years.



- 1.2.7 Local planning authorities are currently required to identify and allocate sufficient sites to meet the needs of these groups within their local plans (Uttlesford Local Plan). This means that when delivering sites consideration is required to which sites are available and suitable for different types of the travelling community.
- 1.2.8 Department for Communities and Local Government have recently published a consultation document 'Planning and Travellers', with an accompanying Equalities Statement. The closing date for comments is 23 November 2014, and at present, there is no identified date for the publication of an adopted revised national policy on Gypsy and Travellers. Therefore until new national policy is adopted, the 'Planning policy for traveller sites' (2012) remains the national policy for Gypsy and Traveller sites. However, the Gypsy and Traveller Local Plan will need to take into account any future changes in adopted national policy.

#### 1.3 Purpose of the Gypsy and Traveller Local Plan

- 1.3.1 The intention of the Council is to seek to make positive provision for Gypsies and Travellers through the allocation of sites in a Gypsy and Traveller Local Plan.
- 1.3.2 Providing sufficient caravan pitches in the right places will help meet the needs of the travelling communities and it should also reduce the number of unauthorised sites and the tension that this might generate. This approach would enable service providers to take a more effective and consistent approach.
- 1.3.3 More generally, the Council have a duty to promote good race relations, equality of opportunity and community cohesion.
- 1.3.4 The broad aims of the Gypsy and Traveller Local Plan are therefore:
  - To identify sufficient suitable residential sites to meet the long term needs of Gypsies, Travellers and Travelling Showpeople;
  - To set out a clear delivery strategy, identifying how much development is to happen, where, when and by what means it will be delivered.
- 1.3.5 The main spatial issues to be addressed in the Gypsy and Traveller Local Plan include:
  - There is a need to provide a number and range of residential and transit sites to meet the differing needs of the various travelling communities;
  - There is a need to consider a spatial distribution of site provision across Uttlesford District, which meets the identified needs of the travelling communities, creates mixed and balanced communities and conserves the open countryside and natural environment.

#### 1.4 Draft vision and objectives

1.4.1 A vision for the future has been drafted to indicate where the Council would like to be by 2033, the end date for the proposed plan.

"Uttlesford district will contain a range of sustainable, high quality sites meeting the permanent residential needs of the travelling community within the area. The location and characteristics of sites will meet the differing travelling patterns and site needs of the travelling communities, whilst respecting the residential amenity of settled communities. There will be fair and effective policies in place to provide sufficient sites to meet needs. These will help to reduce significantly the existence of unauthorised encampments and developments and improve the quality of life of travelling communities."



- 1.4.2 From this overall vision, the following draft objectives have been derived:
  - a. To allocate existing Gypsy and Traveller sites to protect the existing provision of sites;
  - b. To allocate sufficient residential sites to meet identified local Gypsy and Traveller needs within Uttlesford district;
  - c. To identify sustainable sites which are suitable, available and achievable having regard to current national and local policy;
  - d. To deliver high quality and well-designed sites;
  - e. To respect the residential amenities of the settled communities;
  - f. To contribute towards a reduction in the incidence of unauthorised encampments and developments;
  - g. To set out a clear delivery strategy, identifying how much development is to happen, where, when and by what means.

#### **Vision and Objectives**

#### To answer these questions please use the questionnaire provided

Question 1: Do you agree with the suggested vision and objectives for Gypsy and Traveller sites?

Question 2: If no, how would you like the vision or objectives to be changed?



## 2 Site Needs in Uttlesford District

#### 2.1 Introduction

- 2.1.1 'Planning policy for traveller sites' (CLG, March 2012) states that the overarching aim of Government is "to ensure fair and equal treatment for travellers, in a way that facilitates the traditional and nomadic way of life of travellers while respecting the interests of the settled community." (para 3).
- 2.1.2 Under this document, local planning authorities are required to:
  - Use a robust evidence base to establish accommodation needs:
  - Set pitch and plot targets to address the likely permanent and transit site accommodation needs of Travellers in their area;
  - Identify and update annually a supply of specific deliverable sites to provide five years' worth of sites against their locally set targets;
  - Identify a supply of specific developable sites or broad locations for years six to ten and where possible for years 11-15; and
  - Set criteria based policies to meet identified need and/or provide a basis for decisions in case applications that nevertheless come forward.
- 2.1.3 The Council commissioned consultants, Opinion Research Services (ORS), to carry out an Accommodation Needs Assessment of Gypsies, Travellers and Travelling Showpeople within Uttlesford, as part of an Essex-wide needs assessment; the objective of that assessment being to quantify the number of Gypsy and Traveller pitches and Travelling Showpeople plots to meet identified needs to 2033. The Study provides evidence to address the first two requirements set out above.
- 2.1.4 The Council commissioned consultants, Peter Brett Associates, to carry out a Gypsies and Travellers and Travelling Showpeople Identification of Site Assessment Study for the district: the objective of that assessment being to identify and assess potential sites to meet the needs identified in the Accommodation Needs Assessment. The Study provides a list of sites which are suitable, available and achievable for Gypsy and Traveller use.

## **Essex Gypsy, Traveller and Travelling Showpeople Accommodation Assessment 2014**

- 2.1.5 A new Gypsy and Traveller and Travelling Showpeople Accommodation Assessment (GTAA) was completed by consultants Opinion Research Services (ORS) for Essex Councils in July 2014.
- 2.1.6 The GTAA has identified that there is no residential need for Travelling Showpeople households between 2013 and 2033.



#### **Current and Future Needs of Travelling Showpeople**

#### To answer these questions please use the questionnaire provided

Question 3: Do you agree that there is no need for Travelling Showpeople households up to the year 2033?

2.1.7 The GTAA recommend that at least two publicly provided transit Gypsy and Traveller sites is delivered in Essex County with at least 10 and ideally 15 pitches per site.

#### **Current and Future Needs of Travelling Showpeople**

#### To answer these questions please use the questionnaire provided

Question 4: Do you agree that the Essex Councils should plan to identify two sites to meet the estimated current needs for Gypsies and Travellers in travelling through the County and that this provision should be on key travelling routes?

- 2.1.8 The GTAA estimates that the extra site provision to meet residential needs between 2013 and 2033, for Uttlesford, is 26 pitches. The GTAA outlines the methodology of how this number was derived.
- 2.1.9 **Table 2.1** sets out the GTAA need for Uttlesford in 5 year time periods:

Table 2.1: GTAA Gypsy and Traveller residential need for Uttlesford in 5 year time periods

	2013-2018	2018-2023	2023-2028	2028-2033	Total
Gypsy and Traveller Residential Pitches	9	5	6	6	26

#### **Current and Future Needs of Gypsies and Travellers**

#### To answer these questions please use the questionnaire provided

Question 5: Do you agree that the Council should plan to identify 26 pitches to meet the estimated current needs of Gypsies and Travellers?

Question 6: Do you agree that the Council should identify sites to meet its own needs within its boundaries? If no, what evidence can you provide to justify why.



## 3 Methodology for Site Assessment

#### 3.1 Introduction

3.1.1 This report sets out the methodology followed to complete the site assessment study to identify sites to meet Gypsy and Traveller and Travelling Showpeople needs and inform criteria for planning policy. The methodology has been developed in line with national guidance.

#### 3.2 Sites to be Assessed

- 3.2.1 The Council identified the 29 sites to be assessed by Peter Brett Associates, from the following sources:
  - All existing authorised and unauthorised Gypsy and Traveller sites;
  - All remaining sites promoted to the 2012 Call for Sites exercise;
  - Recent Gypsy and Traveller encampments.
- 3.2.2 All sites assessed are identified on a map in Appendix A.

#### 3.3 Identifying Criteria for Site Assessment

- 3.3.1 A review of available policy, guidance, identified site need from the Gypsy and Traveller Accommodation Assessment (GTAA) (2014) and physical constraints was used to develop a series of site criteria.
- 3.3.2 Account was taken of national policy, as contained within Planning Policy for Traveller Sites (CLG, 2012) and existing and emerging local policy, as contained within adopted and emerging Local Plans. Account was also taken of the existing pattern and distribution of need for Traveller provision as set out in the GTAA.
- 3.3.3 Within the overall policy framework, the general approach to identifying appropriate site selection criteria was built upon the national planning policy framework:
  - Is the site available?
  - Is the site suitable?
  - Is the site developable, e.g. viable and deliverable?
- 3.3.4 A key consideration, based upon national policy, has been that criteria should be "fair and should facilitate the traditional and nomadic life of travellers while respecting the interests of the settled community" (Planning Policy for Traveller Sites, paragraph 10). Criteria should be clear and transparent and unambiguous. Many previous studies and local plan criteria based policies across the country have used very restrictive criteria which have prevented many reasonable sites from coming forward.
- 3.3.5 Site criteria has built on existing draft policy HO11 from the Uttlesford Local Plan Pre submission consultation (April 2014). This policy is set out overleaf:



#### Policy HO11 - Sites for Gypsies, Travellers and Travelling Showpeople

The Council will identify sites for Gypsies, Travellers and Travelling Showpeople in the Site Allocations Development Plan Document, or through the planning application process in accordance with the following criteria:-

- a. sites should be located, designed and landscaped to minimise any impact on the natural, built and historic environment;
- b. sites should have safe pedestrian access, and safe vehicular access to and from the public highway and allow for parking, turning and servicing of vehicles on site;
- c. sites should not be located within areas at risk of flooding;
- sites should be capable of being provided with drainage, water supply and other necessary utility services;
- e. sites should be of an appropriate size to provide the planned number of caravans together with amenity blocks, play areas, access roads and structural landscaping; and.
- f. in addition the plots for Travelling Showpeople should be large enough for the storage and maintenance of rides and equipment.
- 3.3.6 The site assessment criteria has also been informed by:
  - National Planning Policy Framework and National Planning Policy Guidance;
  - 'Planning Policy for Traveller Sites', CLG, March 2012;
  - The Showmen's Guild of Great Britain 'Model Standard Package';
  - 'Designing Gypsy and Traveller Sites', CLG, May 2008.
- 3.3.7 The site criteria has been developed and applied to all sites.

#### 3.4 Site Assessment Criteria

- 3.4.1 The assessment process involved an initial desk top study undertaking the application of broad suitability criteria, including absolute constraints, together with an initial investigation of likely availability. The assessment centred upon:
  - Availability all landowners were contacted to identify whether sites are being made available and any potential legal or ownership constraints;
  - Suitability each site was assessed against the agreed criteria which was broadly grouped into policy requirements, physical constraints and potential impacts; and
  - Developability potential site constraints needing to be rectified was identified, which
    may affect viability and any potential alternative uses likely to affect deliverability.
- 3.4.2 The application of broad suitability criteria sieved out immediately sites which are likely to fail on the grounds of contravening major constraints such as being within international environmental designations or within the boundaries of scheduled ancient monuments, etc.
- 3.4.3 Availability was identified throughout this study as a key criterion. With regard to existing occupied sites we discussed the future availability of the sites to accommodate additional

#### Issues and Options Consultation Document



pitches. All sites were visited and assessed by an Associate and Senior Planning Consultant from the Peter Brett Associate team. At the same time, all sites were sent to Council and County Council officers, including highways, and development management, for comment. These comments were fed into the assessment of suitability and an examination of achievability issues was undertaken.

- 3.4.4 All issues of potential delivery identified were subject to investigations where possible, with recommendations on how they can be addressed. All sites that are considered suitable, available and developable have been subject to an initial assessment of the capacity of the site in terms of the number of pitches or plots which could be provided on site. This has taken into account:
  - Size and shape of site and character of the adjoining area;
  - 'Designing Gypsy and Traveller Sites', CLG, May 2008;
  - Relevant planning history; and
  - Design templates developed by Peter Brett Associate (see Appendix E).
  - 3.4.5 Site assessment criteria are set out overleaf in **Table 3.1**.



Table 3.1: Site Assessment Criteria

Site criteria	Designation/Issue	Reject	Accept but further investigation/mitigation required	Accept
Environmental Designations and Ecology	Special Protection Area RAMSAR Site Special Areas of Conservation Site of Special Scientific Interest National Nature Reserve Local Nature Reserves Sites of Importance for Nature Conservation	The site is covered by an international or national designation.  Significant effect and unacceptable impact of site upon ecology or protected species or habitats not capable of mitigation where no overriding public interest.	Impact capable of mitigation. Potential cumulative impact with other identified sites.	No significant effect or unacceptable impact on ecology, protected species or habitats.
Landscape and Green Belt	Green Belt and landscape impact and visual containment Landscape Character Areas	Unacceptable impact of site upon Green Belt purposes and/or landscape not capable of mitigation.	Impact capable of mitigation Potential cumulative impact with other identified sites.	No unacceptable impact on Green Belt purposes and or landscape.
Historic environment	Scheduled Ancient Monuments Listed Buildings Historic Parks and Gardens Conservation Areas Heritage assets (local lists)	Significant harm to the significance of a heritage asset not capable of mitigation.	Harm to the significance of a heritage asset but capable of mitigation.	No harm to the significance of a heritage asset.
Site access and safety	Access to site Proximity to major roads	Poor access and/or road of poor standard.  Likely to be subject to safety issues from surrounding uses incapable of mitigation	Access poor but capable of being improved.  Road of adequate or good standard.  Likely to be affected by safety issues but this is capable of mitigation.	Adequate or good access off adequate or good standard of road.  Not affected by safety issues.



Flood Zone	Environment Agency Indicative Flood Mapping and SFRA	The site is within Flood Zone 3 and not suitable for Gypsy and Traveller or Travelling Showpeople use.	The site is affected by Flood Zone 2 requiring further investigation (and application of policy tests).	The site is not affected by identified areas of indicative flood mapping or is located in Flood Zone 1.
Contamination and unstable land	Contaminated Land Unstable Land	The site is located on or adjacent a landfill site or the land is unstable, and the land has been identified as unsuitable for residential use. Contains an area of unstable or contaminated land that is likely to undermine the site's suitability and achievability.	Could contain unstable or contaminated land that should be subject to further investigation.	Not located on unstable land. Not located on contaminated land.
Availability	Site promoted by landowners, agents or travelling community. Public land confirmed as available	Site not available for Gypsy, Traveller or Travelling Showpeople use. There are known legal or ownership problems, such as multiple ownerships, ransom strips, tenancies or operational requirements which cannot be resolved. Public land has been identified in another plan / strategy for another use.	There is doubt over whether the site is genuinely available for Gypsy, Traveller or Travelling Showpeople (GTTS) use after further investigations.	There is evidence that the landowner is willing to sell and/or a developer is interested in developing within the timeframe of the Local Plan. There are no known legal or ownership problems, such a multiple ownerships, ransom strips, tenancies or operational requirements which are not capable of being overcome within the timeframe of the Local Plan. Public site is not identified in a plan or strategy for another use.
Site size and layout	Suitable site size and design	The site is of insufficient size to accommodate a pitch or plot in a satisfactory way.	The site will require careful design and layout to ensure it is suitable for use.	The site has no size constraints and will have no potential layout/design issues that can not be addressed.
Topography	Topography	Steep slopes which make the site unsuitable and/or unachievable.	Sloping or undulating land which may require works to achieve a suitable development.	Level or gently sloping site.



Noise	Noise pollution from surrounding uses e.g. road, rail and air transport	Likely to be adversely affected by noise pollution from surrounding uses that could make for an unacceptable residential environment.	Likely to be affected by noise pollution but this is capable of mitigation.	Not affected by noise issues.
Residential amenity (Impact of site and adjoining uses on each other)	Relationship with existing adjacent uses	Close proximity to existing adjacent uses esp. residential properties where any potential impact (light, visual, noise, traffic) on adjoining uses is not reasonably capable of mitigation.	Close proximity to existing adjacent uses esp. residential properties but any potential impact (light, visual, other disturbance) on adjoining uses is capable of mitigation.	Unlikely to adversely affect existing adjoining uses.
Developability	Deliverability (including utilities) Viability	Site constraints or ownership issues that are unlikely to be capable of resolution without considerable expense.	Site constraints capable of being overcome but where extent and cost of mitigation are unclear at this stage.	In a location where housing development is contrary to spatial policy. No site constraints needing to be overcome.

#### **Site Criteria and Assessment Process**

#### To answer these questions please use the questionnaire provided

Question 7: Do you support the way in which the consultants have assessed sites in order to include them in this consultation?

Question 8: If no, what different approach would you suggest for selecting sites? (please specify)



#### 3.5 Size of Sites

- 3.5.1 Sites can vary in size and contain a single or a number of pitches/plots.
- 3.5.2 'Planning policy for traveller sites' (CLG, 2012) states that the "Local Plan should relate the number of pitches or plots to the circumstances of the specific size and location of the site and the surrounding population's size and density" (para. 9).
- 3.5.3 Local evidence would suggest that Gypsies and Travellers prefer small sites containing a small number of pitches to accommodate their immediate and extended family.
- 3.5.4 National guidance contained in Designing Gypsy and Traveller Sites (CLG, 2008) states that "a maximum of 15 pitches is conducive to providing a comfortable environment, which is easy to manage. However, smaller sites of up to 5 pitches can also be successful, particularly when designed for one extended family" (para. 4.7).
- 3.5.5 Some unauthorised encampments can be larger than 15 caravans, occasionally up to 25 caravans and very exceptionally more than this. In these circumstances it may be difficult to use police powers to move encampments if authorised sites have insufficient numbers of pitches.
- 3.5.6 The Gypsy and Traveller Local Plan will therefore need to investigate whether small sites or a range of site sizes is the best approach to meeting the needs of Gypsies and Travellers in Uttlesford district, having regard to other planning requirements including respecting the scale of the nearest settled community.

#### Size of Sites

#### To answer these questions please use the questionnaire provided

Question 9: Should Gypsy and Traveller sites generally be small (e.g. up to 5 pitches) and any larger ones not contain more than 15 pitches?

Question 8: Alternatively, do you think Gypsy and Traveller sites containing more than 15 pitches could be appropriate, or do you have alternative suggestions on the size of sites the Council should be considering? (please specify)

#### 3.6 Location of Sites

- 3.6.1 'Planning policy for traveller sites' (CLG, 2012) states "when assessing the suitability of sites in rural or semi-rural settings, local planning authorities should ensure that the scale of such sites does not dominate the nearest settled community." (para. 12).
- 3.6.2 However, the Government's aim is "to increase the number of traveller sites in appropriate locations with planning permission, to address under provision and maintain an appropriate level of supply." (para. 4).
- 3.6.3 Within the Green Belt, Government Policy states that "inappropriate development is harmful to the Green Belt and should not be approved, except in very special circumstances.....Green Belt boundaries should be altered only in exceptional circumstances. If a local planning authority wishes to make an exceptional limited alteration to the defined Green Belt boundary (which might be to accommodate a site inset within the Green Belt) to meet a specific, identified need for a traveller site, it should do so only through the plan-making process and not in response to a planning application." (paras. 14 15).



- 3.6.4 The Uttlesford District Council is currently developing the spatial strategy for the future distribution of development within the district. The Local Plan was submitted for independent examination to the Secretary of State in July 2014. This identifies Saffron Walden and Great Dunmow as the main market towns and the focus for growth, with key villages and rural settlements (types A and B) functioning as smaller service centres. Gypsy and Traveller and Travelling Showpeople sites should be located within, on the outskirts of, or within a reasonable distance of a settlement that offers local services and community facilities;
- 3.6.5 The adopted and emerging spatial strategy provide a framework for helping to determine the location of sustainable Gypsy and Traveller and Travelling Showpeople sites.

#### **Location of Sites**

#### To answer these questions please use the questionnaire provided

Question 11: If the Council identify more than enough suitable and available sites to meet needs, how should the Council give priority in choosing which sites to allocate? (please pick one)

Give priority to:

Option 1) sites within and adjacent to existing settlements; or

Option 2) sites within those areas where the travelling communities currently live and travel through; or

Option 3) sites which are close to or which have easy access to local services or

Option 4) sites which have some other reason to be chosen, rather than others (please specify)

#### 3.7 Access to Services

- 3.7.1 'Planning policy for traveller sites' (CLG, 2012) states that the Government aim is for traveller sites "to enable provision of suitable accommodation from which travellers can access education, health, welfare and employment infrastructure." (para. 4).
- 3.7.2 'Planning policy for traveller sites' (CLG, 2012) states (para. 11) that Local Plan policies "should ensure that the policies:
  - b. Promote, in collaboration with commissioners of health services, access to appropriate health services.
  - c. Ensure that children can attend school on a regular basis."

#### **Access to Services**

#### To answer these questions please use the questionnaire provided

Question 12: Which local facility is the most important to be close to when identifying site?

- a) Health centre
- b) Shop
- c) Primary School
- d) Other (please specify)



## 4 Results of the site assessment process

#### 4.1 Pitch and Plot Targets

- 4.1.1 'Planning policy for traveller sites' (CLG, 2012) requires local planning authorities to set pitch targets for Gypsies and Travellers and plot targets for Travelling Showpeople, to meet likely permanent and transit site accommodation needs arising in each area.
- 4.1.2 The Gypsy, Traveller and Travelling Showpeople Accommodation Needs Assessment (GTAA), completed by ORS in 2014 details the total identified need for new permanent residential Gypsy and Traveller pitches and Travelling Showpeople plots to meet residential needs between 2013 and 2033 to address the needs of all identifiable households in Uttlesford. The results are set out in **Table 4.1** below:

Table 4.1: GTAA need for Uttlesford in 5 year time periods

	2013-2018	2018-2023	2023-2028	2028-2033	Total
Gypsy and Traveller Residential Pitches	9	5	6	6	26

- 4.1.3 The Council is now in a position to include local targets in its emerging Gypsy and Traveller Local Plan to reflect the pitch targets identified in the GTAA.
- 4.1.4 'Planning policy for traveller sites' (CLG, 2012) requires local planning authorities, "in producing their Local Plan:
  - a. Identify and update annually, a supply of specific deliverable sites sufficient to provide five years' worth of sites against their locally set targets.
  - b. Identify a supply of specific, developable sites or broad locations for growth, for years six to ten and, where possible, for years 11-15."

#### Identifying sites for years 6-15

#### To answer these questions please use the questionnaire provided

Question 13: How should the Council plan for sites beyond the first five years?

Option 1) Identify specific developable sites

Option 2) Identify broad locations for growth across the district

#### 4.2 Site Delivery Options

- 4.2.1 A number of potential delivery models have been identified and considered for the potentially suitable sites and strategic/broad locations identified overleaf. These include:
  - Delivery model 1: Existing privately owned sites where there is potential for pitches/plots to be created within the existing site boundaries to meet future immediate family needs. Under this model, planning permission would be needed. The Council will consider encouraging planning applications to meet short and medium term needs through entering into dialogue with site occupants.



- Delivery model 2: Sites which are not currently owned by the travelling communities but have been identified as available for these uses. Allocations in the emerging Gypsy and Traveller Local Plan could identify these sites to travelling communities and they could be purchased on the open market. Alternatively, the Council could consider using New Homes Bonus or other capital monies to buy the site or identify their own public assets and then make them available to organised groups on a non-profit making basis to enable them to develop and manage. Such groups could also be offered the opportunity to buy stakes in the site, allowing the income from such sales to provide further sites, as appropriate. There are emerging examples of innovative acquisition and funding arrangements across the country.
- Delivery model 3: New sites where the Council considers that additional affordable pitch provision may be appropriate. In this case, the Council could investigate the potential for either buying sites, developing their public assets or work with other public providers using Government grant funding or other monies to secure or increase affordable provision. Sites could then either be managed by a Council or a Registered Providers (RP's).

#### **Delivery of sites**

#### To answer these questions please use the questionnaire provided

Question 14: Please indicate the best ways of delivering Gypsy and Traveller sites? (please pick one or more)

Option 1) Granting permission to existing Gypsy and Traveller sites which currently don't have permission (i.e. they have temporary permission or are unauthorised).

Option 2) Extending or putting more pitches on existing Gypsy and Traveller sites.

Option 3) Identifying new sites for purchase by Gypsies and Travellers.

Option 4) Other (please specify)

#### 4.3 A Supply of Deliverable and Developable Sites

- 4.3.1 The Council are proposing to meet identified need through the Gypsy and Traveller Local Plan by:
  - Safeguarding existing sites (and providing additional pitches where appropriate at those locations);
  - Allocating potential sites outside of the Green Belt; and
  - Consider allocating potential sites within the Green Belt (if need cannot be met outside of the Green Belt).

#### 4.4 Safeguarding Existing Sites

4.4.1 The Council propose to safeguard existing Gypsy and Traveller and Travelling Showpeople sites, to ensure that existing needs continue to be met in perpetuity. If sites are lost from these uses, then new replacement sites may need to be found to maintain an adequate supply to meet needs in accordance with the identified pitch and plot targets.



4.4.2 There are 15 existing Gypsy and Traveller sites with full permission within Uttlesford. The location of these sites are identified in **Appendix A**. There is 1 existing Travelling Showpeople site in Uttlesford. It is proposed that these existing sites are safeguarded in the Gypsy and Traveller Site Allocations Local Plan to ensure their continued available use.

Table 4.2: Safeguarding Existing Authorised Gypsy and Traveller Sites in Uttlesford

Site ref	Site name	Settlement	Existing Provision (including extant permissions)
UTT001	Honey Orchard	High Easter	The site gained personal permanent planning permission (UTT/1174/79) for 1 caravan, in 1979.
UTT002	The Pickle	High Roding	(1 pitch) - UTT/0800/80 - permanent Established Use Certificate (UTT/0800/80) for 4 caravans.
UTT003	The Caravan	Stebbing	3 caravans - UTT/0720/99/FUL. Conditions restrict the use of one of the caravans to three names people and their dependants. No restriction on other two caravans.
UTT004	Tall Trees Caravan Park	Stansted	The site has full planning permission (and UTT/0370/85) for 10 caravans. Previous application UTT/0295/83.
UTT005	Middleside Caravan Park	Stansted	Full planning planning permission (UTT/1540/11 - Variation of personal condition 3 on appeal. UTT/1194/83) for 10 caravans was granted in 2011. Previous planning application (UTT/1194/83) for 10 caravans was refused but personal permission won on appeal.
UTT006	Oak View Caravan Park	Stansted	The site gained planning permission (UTT/1108/89) for 10 caravans in 1989. 5 pitches have personal planning permission and 5 pitches have full planning planning permission.
UTT007	The Caravan Garnetts Wood	Barnston, Dunmow	The site has Certificate of Lawfulness (UTT/1058/99/CL) for retention and residential occupation of two mobile homes as a single residential unit.  The Certificate included 2 mobile homes and 1 touring caravan.
UTT008	Elmswood	Broxted, Dunmow	The site has personal planning permission (UTT/0792/92) for 2 caravans, split between 2 ownerships.
UTT009	Tandans	Great Canfield	The site was granted full planning permission (UTT/0808/11/FUL) for 1 pitch (1 mobile and 1 touring caravan), as varied on appeal (APP/C1570/A/11/2160858). The site was granted full planning permission (UTT/1617/12/FUL) for a further 2 pitches.
UTT010	Oak Tree Close	Bishops Stortford	Full planning permission (UTT/1487/12/FUL) for 5 pitches (removal of condition 1 attached to appeal decision notice ENF/238/09/A) was granted in 2012. Full planning permission (UTT/2453/11/FUL) for 5 timber day blocks and installation of 3 septic tanks and drainage fields, was granted in 2011.
UTT014	Star Green	Radwinter End	The site has personal planning permission (UTT/1108/85) for 2 caravans.
UTT017	The Two Willows	High Easter	The site has full planning permission (UTT/2036/11) for 5 caravans, for 1 Gypsy family only.
UTT018	Willow Farm	Great Dunmow	The site has full planning permission (UTT/1703/08) for 1 caravan.
UTT020	Felsted Travellers Site	Little Dunmow	The site has full planning permission (UTT/1925/89 - 7 pitches; UTT/1145/92 - 10 pitches) for a total of 17 pitches.
UTT021	The Yard	Bartholomew Green	The site has full planning permission (UTT/13/1547) for 1 pitch.



4.4.3 These sites are currently in use and are occupied. The full planning permissions, identified above, do not count towards the future needs identified in the GTAA. However, there appear to be no reasons on the grounds of need why these sites should not be safeguarded in the Gypsy and Traveller Local Plan. Safeguarding these sites will prevent their loss to other uses and therefore ensure that new site provision is only required to meet future needs.

#### 4.5 Sites with Potential (beyond the Green Belt)

4.5.1 A total of 6 sites have been identified beyond the Green Belt as potentially available and suitable for Gypsies and Travellers. **Table 4.3** sets out the potential sites for allocation. Details of these sites are contained in **Appendix B.** 

Table 4.3: Sites with Potential beyond the Green Belt for Gypsy and Traveller Pitches in Uttlesford

Site Ref	Site Name	Settlement	Existing authorised pitches	Extant permission for pitches	Additional pitches	Pitches 2013- 2018	Pitches 2018- 2033
UTT009	Tandans	Great Canfield	1	2	2	2	0
UTT014	Star Green	Radwinter End	1	0	2	2	0
UTT021	The Yard	Bartholomew Green	1	0	2	0	2
UTT022	5 Acres	Wicken Bonhunt	0	0	12	12	0
UTT026	Land South of the B1256, opposite Taylors Farm	Takeley	0	0	10	10	0
TOTAL					28	26	2

4.5.2 The location of these sites can be viewed in **Appendix A**.

#### **Shortlisted Sites with Potential**

#### To answer these questions please use the questionnaire provided

Question 15: Do you have any evidence or information about any of these sites which will help the Council to determine whether they are available, suitable and achievable for Gypsy and Traveller provision? (If yes, please specify)

#### 4.6 Meeting the Needs (beyond the Green Belt)

4.6.1 The Gypsy, Traveller and Travelling Showpeople Accommodation Needs Assessment 2014 (GTAA) identifies a need for 26 net additional Gypsy and Traveller residential pitches to be developed by 2033. The GTAA specifically identifies a need for 9 additional pitches within the first 5 years. Table 4.4 sets out a summary of need and supply beyond the Green Belt for Gypsy and Traveller sites in Uttlesford.

Table 4.4: Gypsy and Traveller need and supply beyond the Green Belt in 5 year time periods



	2013-2018	2018-2023	2023-2028	2028-2033	Total
(a) Need for Gypsy and Traveller	9	5	6	6	26
Residential Pitches					
(b) Potential number of additional	4	2	0	0	6
pitches on existing sites beyond the					
Green Belt					
(c) Potential number of pitches on new	22	0	0	0	22
sites beyond the Green Belt					
(d) Total potential pitch supply (b+c)	26	2	0	0	28
(e) Surplus/Shortfall of pitches (d-a)	+17	-3	-6	-6	+2

4.6.2 There are 3 existing currently authorised sites and 2 potential new sites beyond the Green Belt which may be suitable for further Gypsy and Traveller pitches. Overall this is 2 pitches greater than the identified need figure of 26 for 2013-2033. Critically this figure is also 17 pitches greater than the identified need which should be delivered in the first 5 years.

#### 4.7 Sites with Potential (within the Green Belt)

4.7.1 A total of 1 site in the Green Belt is identified as potentially available and suitable. Sites in the Green Belt are generally considered to be inappropriate and should only be allocated by the local planning authority when insufficient sites in non-Green Belt locations can be identified to meet locally defined needs. **Table 4.5** sets out the potential site within the Green Belt. Details of this site are contained in **Appendix C**.

Table 4.5: Sites with Potential within the Green Belt for Gypsy and Traveller Pitches in Uttlesford

Site Ref	Site Name	Settlement	Existing authorised pitches	Extant permission for pitches	Additional pitches	Pitches 2013-2018	Pitches 2018-2033
UTT010	Oak Tree	Little	5	0	6	6	0
	Close	Hallingbury					
TOTAL					6	6	0

4.7.2 The location of the site is shown in **Appendix A**.

#### **Green Belt Site with Potential**

#### To answer these questions please use the questionnaire provided

Question 16: Do you have any evidence or information about the site which will help the Council to determine whether it is available, suitable and achievable for Gypsy and Traveller provision? (If yes, please specify)

4.7.3 A number of other sites were rejected in the site assessment study. These sites and reasons for rejection are set out in **Appendix D**.

#### **Rejected Sites**

#### To answer these questions please use the questionnaire provided

Question 17: Do you have any evidence or information about the sites which have been rejected for Gypsy and Traveller provision? (If yes, please specify)



#### If Gypsy and Traveller Need is Not Met

#### To answer these questions please use the questionnaire provided

Question 18: If the Council find that they are unable to identify enough suitable, available and achievable sites to meet local needs for the future, what do you think they should do? (please pick one of the following):

Option 1) Consider possible sites within the Green Belt.

Option 2) Reconsider sites previously rejected in this exercise, provided development would avoid serious impact on the environment.

Option 3) Consider other sites (please specify).

#### **Other Sites**

#### To answer these questions please use the questionnaire provided

Question 19: Do you know of any other sites which the Council should be considering for future Gypsy, Traveller or Travelling Showpeople uses?

Sites can only be considered if the landowner is potentially making the site available for traveller use.

A site plan and contact details must be provided for sites to be considered.



## 5 Next steps

- 5.1.1 This Issues and Options document forms the first stage in the production of the Uttlesford Gypsy and Traveller Local Plan.
- 5.1.2 The Council welcome comments on the contents of this document by 5pm on Monday 2<sup>nd</sup> February 2015.
- 5.1.3 The Council will consider the responses received and will use them to help develop a draft Development Plan Document during 2015.
- 5.1.4 The draft Gypsy and Traveller Local Plan will then be made available for further public consultation. At that stage, a Sustainability Appraisal, Strategic Environmental Assessment and Habitat Regulations Assessment will be available for consultation.
- 5.1.5 The draft Gypsy and Traveller Local Plan will be subject to an independent public examination and the intention is that the Council will adopt the final Gypsy and Traveller Local Plan by end of 2016.

#### **Next Stages**

Question 20: Would you like to be kept informed of progress with the Gypsy and Traveller Local Plan?





## 5 Next steps

- 5.1.1 This Issues and Options document forms the first stage in the production of the Uttlesford Gypsy and Travelling Showpeople Site Allocations Development Plan Document.
- 5.1.2 The Council welcome comments on the contents of this document by xxxx (date).
- 5.1.3 The Council will consider the responses received and will use them to help develop a draft Development Plan Document during 2015.
- 5.1.4 The draft Development Plan Document will then be made available for further public consultation. At that stage, a Sustainability Appraisal, Strategic Environmental Assessment and Habitat Regulations Assessment will be available for consultation.
- 5.1.5 The draft Development Plan Document will be subject to an independent public examination and the intention is that the Council will adopt the final Development Plan Document by xxxx (date).

#### **Next Stages**

Question 20: Would you like to be kept informed of progress with the Development Plan Document?



# **Appendix A** Sites Location Map

## Issues and Options Consultation Document Gypsies, Travellers and Travelling Showpeople Sites







# Appendix B Sites with Potential

## Issues and Options Consultation Document Gypsies, Travellers and Travelling Showpeople Sites



Cite rof	0:1		Cattlemant			
Site ref UTT009	Site name		Settlement Great Canfield			
	Tandans					
Site address		Local authority	Size (ha)			
Great Canfield Road		Uttlesford District Council	0.9			
Description of site						
This is an existing authorised Gypsy and Traveller site that comprises a rectangular area of pasture with a park home located in the northern corner. The site is accessed by a gravel driveway off Canfield Drive, which is a narrow private cul de sac which serves a number of residential properties. Surrounding uses includes a variety of low density private residential properties with large gardens, woodland and agricultural land.						
□ Source: current unauthorised □ Source: strategic site □ Source: public owned land						
<ul><li>✓ Source: current auth</li><li>☐ Source: privately pro</li></ul>						
Planning history						
The site was granted full planning permission (UTT/0808/11/FUL) for 1 pitch (1 mobile and 1 touring caravan), as varied on appeal (APP/C1570/A/11/2160858).						
The site was granted full planning permission (UTT/1617/12/FUL) for a further 2 pitches.						
AVAILABILITY						
SUITABILITY	y and Traveller site and is being promoted	d for further pitches. The site is the	refore considered available.			
Policy constraints	" HO44 10" ( O : T !!	1.T. III. O. B. I.I.				
Physical constraints	policy HO11 'Sites for Gypsies, Travellers	and Travelling Snow People.				
-	comments- The site is considered suitable	e				
	- Canfield Drive is private, junction with G		30 mph, has adequate width and			
Landscape Impacts						
larger gardens within the Bro hedgerows, tree belts and we appears to be suitable to acc the lane and any overlooking	I scale landscape characterised by small exted Farmland Plateau Landscape Characodlands in the area. The boundary with trommodate some further pitches although property, and avoid a significant intensif settlement pattern. The generous size of	acter Area. The site appears very verthe property to the west appears to the the stappears to the stappears to the set should be carefully located ication of development which would be the stappears.	vell contained by robust be more open. The site I to minimise their visibility from d be out of character with the			

## **Green Belt Comments** The site is not located within the Green Belt Other Potential Impacts Historic Environment comments- In an area where a number of medieval finds have been made. Potential to require evaluation to assess site for below ground deposits. Conservation officer comments - There would be no detrimental impact on Listed Buildings or Conservation areas. **ACHIEVABILITY** There appear to be no reasons why the site could not be intensified by the existing occupants. The land is available, policy and physical constraints are capable of being overcome and mitigation measures are feasible subject to the ability of the owner to finance the development. The development appears to be viable. Conclusion This is an existing Gypsy and Traveller site which needs to be safeguarded in the Local Plan. The site is available and suitable for further pitches, subject to adequate landscape mitigation measures and historical environment investigations. **DELIVERY Potential Yield** σľ 2013 - 2018 2018 - 2023 0 0 2023 - 2028 0 2028 - 2033 Potential occupants Gypsies and Travellers Type of use Residential Q **Delivery model** Existing private site for either permanent authorisation, intensification or extension to meet family needs Existing private site for intensification or extension to meet wider needs of communities New private site for development Existing public site for intensification or extension New public site for development New site to be developed as part of an urban extension Site boundary Existing site requiring planning permission Land ownership

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Site ref	Site name		Settlement			
UTT014	Star Green		Radwinter			
Site address		Local authority		Size (ha)		
Radwinter End		Uttlesford District Council		0.3		
		Culosiola District Courion		0.0		
Description of site  This is an existing Gypsy and Traveller site. The site comprises a plot of land surrounded by hedges and some small trees within the open, exposed rolling arable countryside. Existing development appears to consist of a mobile home located at the western end of the plot set within a garden and a touring caravan and hard standing in the larger eastern half. There are also some sheds present.						
Source: current unauthorised       □ Source: strategic site       □ Source: public owned land         Source: current authorised       □ Source: site survey       □ Source: call for sites         □ Source: privately promoted       □ Source: broad location						
Planning history						
The site has permission for the retention of 1 mobile home as residential and storage of 2 caravans.						
AVAILABILITY						
This is an existing Gypsy and Traveller site being made available for extra pitches. Therefore the site is considered available.						
SUITABILITY						
Pre-submission Local Plan policy HO11 'Sites for Gypsies, Travellers and Travelling Show People'. Source Protection Zone.						
Physical constraints						
Development Management comments - The site is considered suitable.  County Highway comments - Access will need to be widened to 6 metres minimum to allow safe entry and exit, vegetation clearance will need to be carried out to improve visibility. There should be no unbound materials used in the surface finish of the access.						
Landanaville						
Buildings set within vegetation are typical characteristic of the Landscape Character Area and this site is no exception. There are a number of rights of way within the area, notably to the north and directly east from which there are likely to be views towards the site; one of these routes passes the eastern edge of the site. The existing development is most discreet being low level and low density, softened by vegetation within and subdividing the site and contained within robust boundary vegetation such that from external locations the existing development has no significant effect on views or the character of the rural surroundings. Whilst it would appear that there is scope for some further development within the site without material adverse effects on landscape character and views, great care needs to be taken to ensure that the site is not over developed and that the essentially 'green' and contained nature of the site is maintained. The retention and protection of trees within the site will also be important.						

Green Belt Comments					
N/A					
Other Potential Impacts					
Historic environment comments - Site lies on the edge of a protected lane. The integrity of the lane will need assessing in advance of any decision on locating a site here.  Conservation officer comments - Due to the distance of conservation areas and Listed Buildings there are no comments on this site.					
ACHIEVABILITY					
There appears to be no reasons why the site could not be intensified by the existing occupants. The land is available, policy and physical constraints are capable of being overcome and mitigation measures are feasible subject to the ability of the owner to finance the development. The development appears to be viable.					
Conclusion This is an existing authorised Gypsy and Traveller site which needs to be sa suitable for further pitches. The number of pitches proposed is low to ensur and landscape character and views.					
///					
UTT014 Radwinter End	DELIVERY Determined Visited				
	Potential Yield 2013 - 2018 2				
	2013 - 2018				
	<b>2018 - 2023</b> 0 <b>2023 - 2028</b> 0				
<b>   </b>	<b>2028 - 2033</b> 0				
<i>  </i>	Potential occupants				
<i> </i>  /	Gypsies and Travellers				
	T of				
<b>///</b> -	Type of use  Residential or Transit				
Bour open	Delivery model				
	Existing private site for either permanent authorisation, intensification or extension to meet family needs				
101.201	Existing private site for intensification or extension to meet wider needs of communities				
$\forall$	New private site for development				
	Existing public site for intensification or extension				
	New public site for development				
	<ul><li>New site to be developed as part of an urban extension</li></ul>				
Site boundary  Land ownership	Existing site requiring planning permission				

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Cita raf	Site name		Cattlement			
Site ref UTT021	Site name The Yard		Settlement Great Leighs			
	THE TAIL	1 1 41 2	Great Leighs			
Site address		Local authority		Size (ha)		
Bartholomew Green	Bartholomew Green Uttlesford District Council 0.2					
Description of site						
grounds that extend to the s further to the north. Construction	The site forms the western third of rectangular field of rough grassland. To the south lie several large detached houses in extensive grounds that extend to the same north south hedgerow that defines the eastern boundary of the site field; similar properties lie a little further to the north. Construction within the site has commenced recently and a concrete base of a building and stone surfaced access has been formed. The location of the building appears to be opposite the site entrance.					
Source: current una	uthorised 🗌 Source: strategic si	te 🗌 Source: public owne	d land			
✓ Source: current auth		•				
☐ Source: privately pro	_		•			
Planning history	Sinoted Gource: Broad local					
	rmission (UTT/13/1547) for 1 pitch.					
AVAILABILITY						
	ssion for 1 pitch and is under construction for further pitches in the future.	n. It has permission for Gypsy and	l Traveller use	and therefore		
SUITABILITY Policy constraints						
Pre-submission Local Plan policy HO11 'Sites for Gypsies, Travellers and Travelling Show People'.						
Physical constraints  Development Management of	comments - The site is considered suitab	ole.				
County Highway comments adequate for actual vehicle s materials used in the surface	<ul> <li>Intensification of use will require carryin speeds. If so the access will need to be w</li> </ul>	ig out a speed survey to determine	if the available there should be	le visibility is be no unbound		
Landscape Impacts						
given to the amenity of the p which is a characteristic of th back from the road. It would appropriate management. M	s some further pitches could potentially be roperty to the north which is located on s nis immediate area, and the existing build be inappropriate to increase the depth of itigation planting should also be a required section of hedgerow on the north western.	lightly higher ground, the low dens ling line where properties are align development within the field which ement, including reinforcement of the	ity of the adjoi ed parallel wit n should be su he road fronta	ining development h and slightly set ibject to ge hedgerow, the		

## **Green Belt Comments** The site is not located within the Green Belt Other Potential Impacts Historic environment comments - The site has no impact on the historic environment. Conservation comments - Due to the distance of conservation areas and Listed Buildings there are no comments on this site. **ACHIEVABILITY** There appear to be no reasons why the site could not be intensified by the existing landowner. The land is potentially available, policy and physical constraints are capable of being overcome and mitigation measures are feasible subject to the ability of the owner to finance the development. The development appears to be viable. Conclusion This is an existing authorised Gypsy and Traveller site which needs to be safeguarded. It is suitable for further pitches subject to landscape and highway mitigation. Availability for further pitches is unconfirmed therefore whislt considered developable, its delvierability within the first 5 years is unclear, therefore the site is identified for the medium term. The availablity of the site for further pitches should be reassessed in future reviews of this study. **DELIVERY Potential Yield** 2013 - 2018 2018 - 2023 2 0 2023 - 2028 0 2028 - 2033 Potential occupants **Gypsies and Travellers** Type of use Residential **Delivery model** Existing private site for either permanent authorisation, intensification or extension to meet family needs to meet wider needs of communities New private site for development Existing public site for intensification or extension ☐ New public site for development New site to be developed as part of an urban extension Site boundary Existing site requiring planning permission Land ownership

		1	6 44	
Site ref	Site name		Settlement Arkesden	
UTT022	5 Acres			
Site address		Local authority	Size (ha)	
Wicken Bonhunt Uttlesford District Council 2.2				
Description of site				
buildings and has become o	ner nursery site which had sheds, fruit tre overgrown. Surrounding uses include resid ly been used as a residence and stopping	dential properties to the south and	open countryside on all other	
☐ Source: current unat	_	•		
Source: privately pro	omoted Source: broad locat	tion		
Applied for 8 caravans - appl	paperwork to show that her brother lived		ithout moving and without	
AVAILABILITY				
The landowner states that th	ne site has been used by the Gypsy family being promoted for either 12 pitches for			
SUITABILITY				
Policy constraints				
Pre-submission Local Plan policy HO11 'Sites for Gypsies, Travellers and Travelling Show People' The entrance and access to the site is within flood zone 3. Source Protection Zones.				
Physical constraints				
County Highway comments determine if the available vis there should be no unbound extent of the highway verge. Environment Agency Commproposal would need to cons	comments- Potential for more pitches. The Classified, 60mph, existing field gate. Ir sibility is adequate for actual vehicle speed materials used in the surface finish of the ents - The site is located in flood zone 1 sider the safety of people, including the pements. Any site application should be second to the safety of people.	ntensification of use will require car eds. If so the access will need to be e access. Highway boundary shou but the access point to the highway rovision and adequacy of an emerg	e 6 metres wide minimum and ld be carried out to identify the y lies in flood zone 3. Any gency plan, temporary refuge and	
Landscape Impacts				
settled character of the south be set back from the road wit access views in to the develo	date a discreet development within the low nern part of the lane, without significant a th additional screening provided in characopment from the lane could be minimised ag land to ensure that the effects of any d rest of the site.	dverse landscape or visual effects. cter with the rural character of the l d. However, consideration will need	. Any such development should lane. With a carefully aligned I to be given to the future	

## **Green Belt Comments** The site is not located within the Green Belt. Other Potential Impacts Historic Environment comments - Access will be onto a protected Lane. Conservation comments - Due to the distance of conservation areas and Listed Buildings there are no comments on this site. There may be ecological limitations to the development of part of the site but the remaining land mitigation may offer scope for suitable mitigation and longer term management/biodiversity enhancement. **ACHIEVABILITY** There appear to be no reasons why the site could not be developed by the existing landowner. The land is available, policy and physical constraints are capable of being overcome and mitigation measures are feasible subject to the ability of the owner to finance the development. The development appears to be viable. Conclusion The site is available and suitable for Gypsy and Traveller use, within the eastern edge of the site for up to 12 pitches, subject to suitable landscape, ecology, highway and flood mitigation measures being put in place. **DELIVERY Potential Yield** 2013 - 2018 2018 - 2023 0 0 2023 - 2028 0 2028 - 2033 Potential occupants **Gypsies and Travellers** Type of use Residential **Delivery model** Existing private site for either permanent authorisation, intensification or extension to meet family needs Existing private site for intensification or extension to meet wider needs of communities New private site for development Existing public site for intensification or extension ☐ New public site for development ☐ New site to be developed as part of an urban extension Site boundary Existing site requiring planning permission Land ownership

Site ref	Site name		Settlement
UTT026	Land south of the B1256 opposite Taylo	ors Farm	Takeley
Site address		Local authority	Size (ha)
Takeley Street		Uttlesford District Council	1.4
Description of site			
The site comprises an elong a ribbon settlement straddlin	lated rectangular site of rough pasture lying the road. Housing runs along the northe south, beyond the disused railway line	ern side of the site and abuts the	western and eastern ends of the
Source: current unau			
<ul><li>Source: current auth</li><li>Source: privately pro</li></ul>			
Planning history			
There is no known relevant p	planning history.		
AVAILABILITY The site was promoted to the considered available.	e Council in Nov 2012 for Gypsy and Tra	veller and Travelling Showpeople ເ	uses. The site is therefore
SUITABILITY			
Pro submission Local Plan n	policy HO11 'Sites for Gypsies, Travellers	and Travalling Chau Bassia!	
Within Noise Exposure Cont		and travelling Show reopie.	
Physical constraints	comments and considered well related to	a cattlement	
	comments - not considered well related to - There is adequate visibility. Access will		n with any gates set back 6
Landscape Impacts			
ecological value; there are si separated from the other par contained from the wider are northern boundary and possi Gypsy and Traveller develop	he site has 'scrubbed' over with mature t gns of some other use with some sheds t by a belt of scrub/hedgerow, is slightly a a although there will be views into the sit ble from the Flitch Way Trail. With suitab ment without significant landscape, visual ential property the site is unlikely to be su	and materials present. The eastern more elevated and comprises rouge, principally in winter through the ble mitigation the eastern part of that harm or impact on the Countraid	n part, which is partially th pasture. Overall the site is well roadside hedgerow on the e site could accommodate some e Protection Zone designation.

## **Green Belt Comments** The site is not located within the Green Belt Other Potential Impacts Historic Environment comments - Adjacent Roman road to north and Historic Railway line and Hatfield Forest to south. Likely to contain significant archaeological remains, either related to the road or forest. Would require archaeological evaluation at very early stage. Conservation comments - There would possible be negative impact on nearby listed buildings. Further details are needed to make an informed judgement. Hatfield Forest (SSSI, NNR and Ancient Woodland) lies to the south, beyond the disused railway line (local wildlife site) the course of which is followed by the Flitch Way trail. **ACHIEVABILITY** There appear to be no reasons why the site could not be developed for Gypsy and Traveller use. The land is available, policy and physical constraints are potentially capable of being overcome and mitigation measures are feasible subject to the ability of the owner to finance the development. The development appears to be viable. Conclusion The site is available and suitable for Gypsy and Traveller sites. It is located within the Countryside Protection Zone, however, it is suitable in landscape terms. Careful consideration of potenial highway, ecological, historic environment and conservation issues will need to be considered at the detailed plannign application stage to ensure an appropriate proposal comes forward. **DELIVERY** UTT026 The Street **Potential Yield** 2013 - 2018 10 2018 - 2023 0 2023 - 2028 0 0 2028 - 2033 Potential occupants Gypsies and Travellers Type of use Residential **Delivery model** Existing private site for either permanent authorisation, intensification or extension to meet family needs Existing private site for intensification or extension to meet wider needs of communities ✓ New private site for development Existing public site for intensification or extension New public site for development ☐ New site to be developed as part of an urban extension Site boundary Existing site requiring planning permission Land ownership



# Appendix C Green Belt Sites with Potential

### Issues and Options Consultation Document Gypsies, Travellers and Travelling Showpeople Sites



Site ref	Site name		Settlement		
UTT010	Oak Tree Close		Bishops Stortford		
Site address		Local authority	Size (ha)		
Little Hallingbury		Uttlesford District Council	0.5		
Description of site					
This is an existing authorised Gypsy and Traveller site, on a level triangular shaped site. The site is split into 5 parcels each accomodating a single pitch. The site is located between the M11 to the west and A1060 Lower Road to the east. It is well established with hardstandings and low fencing subdividing the pitches and consequently has a settled and developed appearance.					
Source: current una	uthorised	te   Source: public owne	d land		
✓ Source: current auth		•			
Source: privately pro					
Planning history					
	TT/1487/12/FUL) for 5 pitches (removal of	f condition 1 attached to appeal de	cison notice ENF/238/09/A) was		
Full planning permission (UT 2011.	TT/2453/11/FUL) for 5 timber day blocks a	and installation of 3 septic tanks ar	nd drainage fields, was granted in		
AVAILABILITY					
This is an existing Gypsy and	d Traveller site split into 5 parcels. The s , which would provide 6 pitches in total. <sup>-</sup> r use is unknown.				
SUITABILITY					
Policy constraints					
Pre-submission Local Plan policy HO11 'Sites for Gypsies, Travellers and Travelling Show People'.  The site is within the Green Belt policy SP9.  The site is located in a poor air quality zone, submission Local Plan objective 10 is to limit the number of residential developments within this area.					
Physical constraints					
County Highway comments directions. Highway bounda The site is adjacent the M11	comments- The site is considered suitabl - Visibility requirements for access for fur try information along site frontage also re- and noise would impact on extra resider se the noise impact, subject to the conflic	ther intensification would be 2.4 m quired at appllication. hts living on the site. Further noise	mitigation measures would need		
Landscape Impacts					
It is well contained by the M1 hedgerow along the southerr relationship with Little Halling the listed buildings a little fur adverse effects on views or spitches and along the central	I1, which is raised above the site and rean boundary. A tree/shrub belt defines the gbury Hall set back on the opposite side of ther to the south. There is scope for the surrounding landscape character. The site I access track to provide some softening d be protected; the southern hedgerow we	boundary with the A1060 and there of the road. There appears to be resite to accommodate additional pitce would benefit from sub division be in the view into the site from the er	e is only a very restricted visual asonable visual separation from thes without giving rise to y hedge planting to break up the atrance; the boundary vegetation		

#### **Green Belt Comments**

The site lies within Green Belt (Policy SP9). The existing permitted development reduces the openness of the area and further pitches can be expected to reduce this further, although the perceived effects of this would be extremely localised. The permitted site does constitute an encroachment into the countryside; further development would not however lead to any further change in terms of this sites Green Belt purpose.

#### Other Potential Impacts

Historic environment comments - Known archaeological deposits identified on the M11. Development would require archaeological investigation.

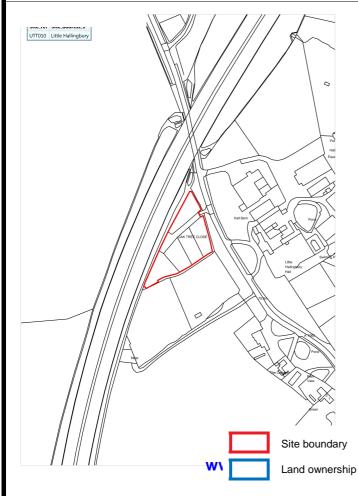
Conservation officer comments - Suitable, subject to natural vegitation and hedgerow being planted along the site boundaries.

#### **ACHIEVABILITY**

There are potential costs for mitigation measures relating to highways, landscaping and noise measures. There appear to be no reasons why the site could not be intensified by the existing occupants. The land is available, policy and physical constraints are capable of being overcome and mitigation measures are feasible subject to the ability of the owner to finance the development. The development appears to be viable.

#### Conclusion

This is an existing authorised Gypsy and Traveller site which needs to be safeguarded. The site is available and suitable for further pitches, subject to noise, landscape and highway mitigation measure. This site is within the Green Belt and although suitable, should only be realised for development via allocation in a development plan document, if needs cannot be met beyond the Green Belt. It is not considered that an exceptional amendment to the Green Belt to remove the site from the Green Belt would be appropriate in this instance.



#### **DELIVERY**

Potential Yield		
2013 - 2018	6	
2018 - 2023	0	
2023 - 2028	0	
2028- 2033	0	
Potential accuments		

#### Potential occupants

Gypsies and Travellers

#### Type of use

Residential

#### **Delivery model**

- Existing private site for either permanent authorisation, intensification or extension to meet family needs
- Existing private site for intensification or extension to meet wider needs of communities
- New private site for development
  - Existing public site for intensification or extension
- New site to be developed as part of an urban extension
- Existing site requiring planning permission



# Appendix D Sites with No Potential

### Issues and Options Consultation Document Gypsies, Travellers and Travelling Showpeople Sites



Site ref	Site name	Settlement	Local Authority	Reason for rejection
UTT001	Honey Orchard	High Easter	Uttlesford District Council	This is an existing Gypsy and Traveller site which needs to be safeguarded in the Local Plan. Further development on this site would have an unacceptable landscape impact. Space is very limited and further expansion is likely to mean an erosion of its secluded, well-contained character.
UTT002	The Pickle	High Roding	Uttlesford District Council	This is an existing Gypsy and Traveller site which needs to be safeguarded in the Local Plan. The site meets the needs of the family living on the site at the moment and the site is not being made available for further pitches.
UTT003	The Caravan	Stebbing	Uttlesford District Council	This is an existing Gypsy and Traveller site which needs to be safeguarded in the Local Plan. Approximately half of the site is within flood zone 3 and not suitable for Gypsy and Traveller use. There is no capacity within the remaining part of the site to provide further Gypsy and Traveller pitches.
UTT004	Tall Trees Caravan Park	Stansted	Uttlesford District Council	This is an existing Gypsy and Traveller site which needs to be safeguarded in the Local Plan. There is no room to intensify or expand the site to provide further pitches. Therefore there is no capacity for further pitches on this existing site.
UTT005	Middleside Caravan Park	Stansted	Uttlesford District Council	This is an existing Gypsy and Traveller site which needs to be safeguarded in the Local Plan. There is no room to intensify or expand the site to provide further pitches. Therefore there is no capacity for further pitches on this existing site.
UTT006	Oak View Caravan Park	Stansted	Uttlesford District Council	This is an existing Travelling Showpeople site which needs to be safeguarded in the Local Plan. The site meets the needs of the family living on the site at the moment and the site is not being made available for further pitches.
UTT007	The Caravan Garnetts Wood	Dunmow	Uttlesford District Council	This is an existing Gypsy and Traveller site which needs to be safeguarded in the Local Plan. Development on this site would have an unacceptable landscape impact. The site is readily visible from the adjoining section of road to which it has a reasonably open frontage. There is no space for expansion without further reduction of trees and an increase in local visibility. The site is therefore unsuitable.

Site ref	Site name	Settlement	Local Authority	Reason for rejection
UTT008	Elmswood and Adjacent Elmswood	Dunmow	Uttlesford District Council	This is an existing Gypsy and Traveller site which needs to be safeguarded in the Local Plan. Apart from views from the site entrance the site appears to be well contained from wider view and clearly lies within the settlement 'envelope'. However, it is located at the northern end of an area covered by the Countryside Protection Zone to which policy S8 of the Local Plan applies. This policy seeks to limit development to that which 'is required to be there, or is appropriate to a rural area'. It notes that buildings or uses which would contribute to coalescence and existing development, or adversely affect the zone's character will not be permitted. Further intensification is therefore considered unsuitable.
UTT011	Land adjacent Cranwellian	Takeley	Uttlesford District Council	Development on this site would have an unacceptable landscape impact. Due to the prominence of the site, its importance to the prevention of a continuous ribbon of development, and its inconsistency with the Countryside Protection Zone policy S8 the site is not considered to be a suitable location for development (the temporary consent should not be extended/made permanent).
UTT012	Site at Parsonage Lane	Barnston	Uttlesford District Council	This is an unauthorised Gypsy and Traveller site with 2 caravans. Development on this site has an unacceptable landscape impact. Due to its prominence and the existence of trees the site is considered to be wholly unsuitable in landscape and visual terms.
UTT013	Site at Pennington Lane	Stansted	Uttlesford District Council	This is an unauthorised Gypsy and Traveller site with 2 caravans. Development on this site has an unacceptable landscape impact. The site is an unsuitable location for development being located in attractive open countryside, on a lane devoid of other settlement. Due to the small scale nature of the site there is no space for screening to integrate the development. The development therefore represents an unacceptable localised intrusion and detracts from the rural character of the locality and the rural nature of the lane.
UTT016	The Ford	Great Dunmow	Uttlesford District Council	This site is not suitable for Gypsy and Traveller use as it lies within flood zone 3.
UTT017	The Two Willows	High Easter	Uttlesford District Council	This is an existing Gypsy and Traveller site which needs to be safeguarded in the Local Plan. Further development on this site would have an unacceptable landscape impact. The site is not suitable for further expansion which is likely to exacerbate the existing adverse effects and would be at odds with the suggested Landscape Planning Guidelines for the area.

Site ref	Site name	Settlement	Local Authority	Reason for rejection
UTT018	Willow Farm	Great Dunmow	Uttlesford District Council	This is an existing Gypsy and Traveller site which needs to be safeguarded in the Local Plan. Availability of the site for further pitches has not been established and should be reassessed in future reviews of this study. It was not possible to view this site which is accessed by an unmade, gated track, the south western part of which is followed by a public footpath. There appears to be two buildings within the site and a park home, with no room for further pitches within the site.
UTT019	Site East of 3-4 Whitehouse Farm Cottage	Stebbing	Uttlesford District Council	Site is a grass verge alongside a byway within open countryside, east of Stebbing, and is not a suitable or available site for a Gypsy and Traveller development.
UTT020	Felsted Travellers Site	Little Dunmow	Uttlesford District Council	This is an existing Gypsy and Traveller site with 27 authorised pitches, which needs to be safeguarded in the Local Plan. However, the size of the site is above the recommended number of 15 pitches in National Guidance and therefore this site is not considered suitable for further pitches.
UTT023	Land north of Bullock Lane	Takeley	Uttlesford District Council	The site is being promoted for 2 Gypsy and Traveller pitches. A previous planning application (UTT/12/5809/FUL) was refused. This application was dismissed at appeal (APP/C1570/A/13/2196396), in February 2014, due to potential impacts of the proposed development on the character and appearance of the countryside.
UTT024	Land at Anso Corner Farm	Hempstead	Uttlesford District Council	This site, initially promoted through the Call for Sites, has now been withdrawn by the landowner and is therefore no longer available for Gypsy and Traveller use.
UTT025	Land adjacent Lolands Bungalow	Takeley	Uttlesford District Council	Development on this site would have an unacceptable landscape impact. The site is prominent having a relatively open boundary to the road and forms part of open land that separates existing development; any development within the Countryside Protection Zone would therefore be contrary to policy S8
UTT027	Land at Chalk Farm	Newport	Uttlesford District Council	This site is not suitable for Gypsy and Traveller use as it lies within flood zone 3.

Site ref	Site name	Settlement	Local Authority	Reason for rejection
UTT029	Spinney	Gransmore Green	Uttlesford District Council	The site appears to be suitable as a location for a small Gypsy and Traveller development; it relates well to the existing settlement pattern effectively being an infill plot between existing dwellings although the timber fencing, entrance pillars and laurel hedging are somewhat out of character and should ideally be replaced with a more appropriate boundary treatment. This site was identified by the Council as a site potentially owned by a Gypsy and Traveller family. However, within this study, it has not been possible to confirm that the site is owned by a Gypsy and Traveller family. The availability of the site should be reassessed in future reviews of this study.
UTT030	Lodge Garden	High Easter	Uttlesford District Council	This site was identified by the Council as a site potentially owned by a Gypsy and Traveller family. However, this site comprises a residential property which has recently been sold, therefore is not an existing Gypsy and Traveller site.
UTT031	Site at Starling's Green	Clavering	Uttlesford District Council	The site is divided into two parts. Both fields are not considered suitable for Gypsy and Traveller use. The most accessible western part of the northern field is largely open and overlooked by adjoining properties; any such development will lead to a further erosion of rural character and would be difficult to integrate successfully. The southern field relates poorly to the settlement pattern and development within this part of the site will inevitably adversely affect the setting of the Scheduled Ancient Monument, as well as being visible at the entrance to the settlement which is defined to the west by a wide maintained grass verge area which provides a setting to the edge of the settlement.



# Appendix E Design Templates

### Issues and Options Consultation Document Gypsies, Travellers and Travelling Showpeople Sites



